# **POLICY PAPER**



# Armenia





# CIVIL SOCIETY ENGAGEMENT IN POLICY DIALOGUE IN ARMENIA



The study was conducted in the framework of the project "Civil Society Dialogue for Progress", supported by the European Union. Views and opinions expressed in the study do not necessarily reflect official opinions of the European Union.















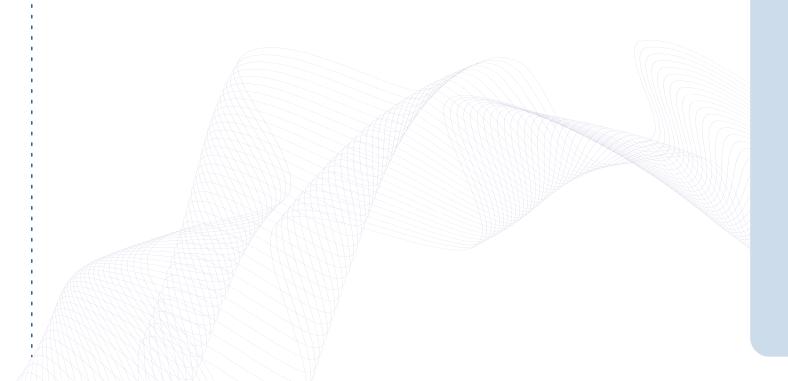






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# INTRODUCTION

This study is conducted by Yerevan Press Club and the Secretariat of the Armenian National Platform of the Eastern Partnership Civil Society Forum with the support of the project "Civil society dialogue for progress" financed by the European Union. The goal of the study is to enhance the civil society (CS) participation in policy dialogue as an essential element to insure democratic, transparent and accountable policy making processes.

The project aimed to examine and evaluate the patterns of the Armenian civil society engagement in policy dialogue. The findings of the study lead to recommendations and policy advice as how to contribute to strengthening of the CS role in the reform process specifically in the frames of EU-Armenia cooperation. The specific objectives of the evaluation are:

- a) to gain a better understanding of how CSOs engage in policy making;
- b) assess the achievements, relevance, effectiveness and outcome of their work, as well as to collect some best practices of CS participation in policy dialogue;c) identify the enabling and disabling factors affecting CSO willingness and ability
- d) discuss strengths and weaknesses of respective support strategies;

to play an effective role in the reform process;

- e) assess the public and media environment enabling Armenian civil society to be an influential actor in various areas of social-political life;
- f) provide recommendations for future support to CSOs in the area of policy dialogue.

The study was designed as a comprehensive framework which included principal stakeholders and expertise in the field. It was built on the following methods:





















- qualitative in-depth interviews with competent persons (government, CS representatives, social scientists, intellectuals, journalists) dedicated to various aspects and tools of policy dialogue;
- focus group discussions with civil society representatives to identify patterns of CS participation in policy dialogue, learn about the existing perceptions as to the level of efficiency of CS participation, factors hindering a constructive dialogue between the CS and authorities as well as suggestions on how to improve CS participation.

The focus groups discussions included:

- sector-specific NGO representatives (human rights, democratic governance, equal opportunities, environmental protection, education, etc.);
- representatives of public councils adherent to public institutions, intellectual circles and media;
- representatives of NGO networks, alliances;
- members of the Armenian National Platform of the EaP Civil Society Forum A specific component of the research was the media monitoring intended to study the coverage of civil society activities and its engagement in the policy dialogue which to a certain extent demonstrates the importance of the SC as an institute in the various fields of public life.

The one-month monitoring conducted in March 2015 covered 6 leading media outlets and determined:

- the frequency and dynamics of references to the CS activity;
- patterns of CS participation coverage;
- factors influencing media attention and attitude towards the civil society.





















# **COMPONENTS AND METHODOLOGY OF THE STUDY**

#### IN-DEPTH INTERVIEWS

In the framework of the study 20 in-depth interviews were conducted on March 1-10, 2015.

The standard questionnaire comprised of 15 questions was employed in the interviews with 20 representatives of the following groups: RA Government and the ruling party, opposition parties, NGOs, media, experts, intellectuals. Later, the answers of the respondents were summarized, analyzed and combined with the results of focus group interviews and media monitoring.

See Appendix 1: List of participants of the interviews.

# The following questions were included in the standard questionnaire:

- 1. In which sectors in Armenia do you see an opportunity for policy dialogue between the government and the civil society?
- 2. Have you ever taken part in an initiative of policy dialogue between the government and the civil society? What is your experience in this regard?
- 3. What examples of productive cooperation in policy dialogue between the government and the civil society can you bring from the past? What are the success stories?
- 4. Are you aware of any ongoing process of policy dialogue between the government and the civil society?
- 5. How would you assess the policy dialogue between the RA government and the civil society in Armenia?
- 6. How would you assess the accountability of the state bodies to the public?





















- 7. Are you aware which legislative acts or agreements provide for policy dialogue between the RA authorities and the civil society? Are those provisions sufficient for ensuring policy dialogue between the government and the civil society?
- 8. How would you assess the role of public conscience and national peculiarities in the process of promoting policy dialogue between the government and the civil society: is it rather negative or positive?
- 9. To what extent referendum can be considered as public participation in decision-making and policy-making processes?
- 10. Do you consider rallies an effective platform for civic activism and raising public issues? And what about the street protests of the civic activists?
- 11. Do brutal force and violence of the law enforcement bodies during the rallies and against dissidents silence the voice of the public?
- 12. Does the National Assembly realize its mandate of public dialogue and public participation in decision making through meetings with the voters?
- 13. Do the media allocate due attention to the policy dialogue between the government and the civil society?
- 14. How would you assess the performance of the public councils?
- 15. Are you aware of the experience of other countries in the field of policy dialogue, both successful and not? Are there practices that can be implemented in Armenia? What is more appropriate for Armenia? What will work here and what will not?





















#### **FOCUS GROUPS DISCUSSIONS**

In the framework of the study 5 focus group discussions were conducted in March 11-20, 2015 with 30 participants (6 in each group), including representatives of civic groups, government structures, movements, journalists, intellectuals and civic activists who play a certain role in different spheres of public life of Armenia.

The topics of focus group discussions were developed on the basis of the initial analysis of in-depth expert interviews' results which were conducted with a standard questionnaire. The aim was to create a free and easy environment for group discussions, to bring out the issues of public participation in policy making in Armenia, and collect opinions of different public groups regarding the opportunities of policy dialogue between the government and the society.

Thereafter, the results of the focus group discussions were edited and summarized; all the expressed opinions were compared and combined with answers obtained during in-depth interviews and the results of the media monitoring, to get the overall picture of the public opinion and come up with conclusions and recommendations based on that data.

See Appendix 2: List of participants of focus group discussions.

#### **MEDIA MONITORING**

Yerevan Press Club conducted a monitoring of the coverage of civil society engagement in policy dialogue between the Armenian government and the civil society by the Armenian media from March 1 to March 31 of 2015.

The objective of the monitoring was to conduct a qualitative analysis based on the acquired quantitative data and to find out how actively the Armenian media cover the activities of the civil society organizations and the policy dialogue between the RA government and the civil society, as well as to determine the main accents of the coverage of these topics in the Armenian media.





















The monitoring covered 6 media outlets of Armenia: 3 national TV channels - First Channel of the Public Television of Armenia (h1), "Armenia" TV, "Yerkir Media" TV; 3 online media - Aravot.am, online version of the of "Aravot" daily (http://www.aravot.am), Lragir.am (http://www.lragir.am) and News.am (http://www.news.am).

The objects of the monitoring were: from broadcast media - the main newscasts, information-analytical and social-political programmes (talk shows in the format "guest in the studio", etc.) of the above mentioned TV channels aired from 19.00 to 24.00, except the commercial, political, social advertisement and announcements, cross-programme announcements and ticker; in the online media - all archived pieces (from the previous day) of the above mentioned online publications, except for commercial /political / social advertisement and announcements, "plain" photographs (out of publications and without titles or captions).

### METHODOLOGY OF THE MONITORING

The primary subject of the study was TV and online material.

During the monitoring data on the following categories was obtained and documented:

- 1. Total number of studied materials.
- 2. Number and connotation (positive, negative or neutral) of references to representatives of Armenian civil society (NGOs, coalitions, groups, including those of informal civil society activists / individual civil society activists, trade unions, associations of employers and entrepreneurs, etc.).
- 3. Number of references to current topics in the studied materials and mentions of the representatives of civil society in them.

Several urgent issues which were topical in the period of the monitoring from the perspective of policy dialogue were selected for the study.





















- Events dedicated to centennial of the Armenian Genocide of 1915
- European integration of Armenia, EU-Armenia relations
- Eurasian integration of Armenia
- Initiative to change the legislation on non-governmental organizations
- Initiative to amend tax policy in Armenia
- The issue of payment of wage arrears to employees of "Nairit" plant.

The number of referrals to the above mentioned topics in the studied materials, and if they contain any kind of references to the representatives of civil society (their role, objectives, opinions, positions, etc.) were determined.

Number of studied materials about policy dialogue between the RA government and the civil society of Armenia (information about meetings of civil society representatives with authorities, about common projects and events, cited statements, description of activities related to such dialogue, etc.), as well as sources of information mentioned in the materials who spoke about policy dialogue (journalists, representatives of international/donor community, diplomatic missions, etc.).

Quantitative data obtained from the monitoring were presented on each of the media which were monitored as well as combined into tables by type of media (broadcast and online) and total rates of the 6 media (see Appendix 3).

A qualitative analysis of media coverage was conducted based on the results of the obtained data, and was further correlated with the results of in-depth interviews and focus group discussions.





















### STUDY REPORT

ANALYSIS AND COMPARISON of the results of all the study components revealed attitudes of SC sector, government, political opposition, intellectuals and media towards the engagement of the civil society in policy dialogue. The report presents generalized perceptions about areas where civil society participated in decision making in this or that way, as well as regarding the forms of that participation. Assessments are given to institutions designed to ensure policy dialogue, its legislative basis and the level of accountability of the authorities. The report summarizes opinions of the study participants regarding the influence of national peculiarities (mentality) and external political factors on fostering CS participation in reforms, and opportunities of implementation of advanced foreign practices in Armenia. Special attention is given to the role of the media in promoting CS engagement in policy dialogue and public assessments of that role.

**THE STUDY SHOWED** that all the active social groups included in the research (representatives of government bodies, political opposition, civil society, media, intellectuals) allocate a great importance to policy dialogue. According to views and opinions expressed during in-depth interviews and focus group discussions, all the respondents believe that there cannot be an effective state policy without dialogue between the authorities and the society in all the spheres of public life. At the same time, government representatives and respondents sharing their positions assess the situation in this field a lot more positively compared with the other participants who hold more critical views about the situation in the country and the reform process. The former group views the existing obstacles to the dialogue as natural yet temporal factors, whereas the latter group tends to see a systematic problem which cannot be overcome by itself and requires fundamental changes.

In particular, CS representatives accuse the authorities for absence or lack of dialogue, whereas the government representatives believe that the shortcomings will be overcome with the further development of the civil society. The majority of the representatives of government bodies think that NGOs are often





















not competent, whereas their opponents accuse the government bodies for imitational dialogue, and creating an illusion of cooperation with the civil society. There is lack of mutual confidence; constructive suggestions are very few. A number of respondents noted a deficit of the culture of dialogue in the Armenian society in general, while suggesting different ideas as to how it should be built and what should be the priorities. Some government officials interviewed during the study said that in some areas (environment, human rights) NGOs are too radical, and on the opposite side radicalism was justified by particularly unacceptable situation in these sectors.

According to the prevailing opinion, government-civil society discussions are held in the form of "top-down communication", wherein the officials simply inform the civil society about their decisions, or at best, listen to alternative suggestions but never take them into account. Consequently, given that discussions are never transformed into tangible results, the attitude towards the process of the dialogue is increasingly cold.

Representatives of opposition parties state that there exists an artificial confrontation between the civil society and political forces, whereas only the cooperation of the two would allow for formation of a resource that can counter the monopoly of the government in decision making. Some of the intellectuals, to an extent sharing the opinion of common citizens, expressed the view that there shouldn't be dividing lines between the political forces and the civil society, as only the joint effort of the two can insure good results.

The majority of the NGO representatives, though, traditionally is skeptical about cooperation with political parties, and simply did not comment on this issue during the interviews. Thus, on one hand we observe clear division between political and civic sectors due to various factors which is also reflected in the relevant legislation. On the other hand, it can be implied that although in the recent years the political opposition has repeatedly expressed willingness to

<sup>1</sup>Unwillingness of some officials to be interviewed in the framework of this study also indicates about the existing attitudes towards the policy dialogue, as an important process





















closely cooperate with the civil society sector, the latter rejected the idea, due to lack of consistent action on behalf of opposition parties.

The study confirmed that in the recent years there is a common opinion that CSOs influence the government policies more effectively than the political opposition.

A typical indicator is the personal experience of the respondents of participation in policy dialogue. Out of 20 participants of in-depth interviews 16 had such experience, four of which were disappointed or dissatisfied with it. The interviews also showed relatively low awareness of the respondents about precedents of policy dialogue in Armenia. Mostly, they were aware only of those cases wherein they participated personally or about the cases that were widely covered by media.

AMONG FREQUENTLY MENTIONED FACTORS impeding the policy dialogue of the civil society with the government, is the lack of trust among CSOs and their inability (in some cases unwillingness) to come up with a joint position. Perhaps this is partly because of the existing competition in the CSO field, the desire to acquire leadership in communication with the government, "copyright" on a particular initiative or influence over policy in a particular area. To an extent, this is a consequence of not only "professional" ambitions, but also the struggle for the sympathy of donors, often encouraged by the latter. This divide, according to a number of study participants, allows the authorities to "negotiate" (or create the appearance of agreement) with the most "convenient", "not-problematic" (read: loyal) segment of the nongovernmental sector.

This practice further deepened mistrust within the civil society, wherein one camp accuses the other for lack of independence, subordination to government circles (the label "GONGO"), and the other camp blames the former for excessive politicization, non-constructive criticism, or worse, for "grant-eating" and serving the interests of the external opponents of Armenia.

Consequently, the reputation of the CSO sector is questioned in the society, especially since according to one of the participants of the interviews "perhaps





















only 150 out of 5000 registered NGOs are truly functional".

NGOs which are member to networks and alliances, view this segregation as the root cause of the internal contradictions in the CS sector. At the same time, there is a certain concern about the networks that "pocket NGOs" will take the lead there, which will allow the authorities to use these networks to reduce the impact of the true civil society. In fact, SCO coalitions are formed only in the frameworks of projects implemented or supported by international structures, wherein the inclusion of the civil society is compulsory. In some cases, these alliances are formed by the orders from above to create imitation of participation and nothing more. At the same time a positive example of cooperation network of NGOs are Aarhus Centers, which are created without the intervention of the authorities, yet the latter have an obligation to cooperate with them.

ANOTHER COMMON BELIEF is that politicization of issues becomes an obstacle for effective dialogue. CS representatives are often accused for resorting to political provocations instead of productive discussion. At the same time there is no clear understanding as to what "politicization" is, as issues related to human rights, democratic freedoms, free and fair elections, rule of law, are among the priorities of the civil society and inevitably lead to political discussion. Issues like environmental protection and fight against corruption are not directly related to the political system, but still cause major confrontation among the CS sector, and consensus is rarely reached here too.

To put it differently, conflict in the dialogue and in the absence thereof is often what the concept "politicization" is based upon. Politicization is inevitable whenever the position of independent civil society institutions undermine primary interests of the ruling elite which are not always legitimate. To limit the dialogue only to areas where the probability of touching upon those interests is minimal or excluded, would narrow the mission of the civil society to an unacceptably small scale. On the other hand, one cannot deny the cases where political ambitions of some representatives of non-governmental organizations may obstruct mutual understanding and constructive communication.





















### ANOTHER REASON FOR INSUFFICIENTLY EFFECTIVE DIALOGUE.

frequently mentioned by the respondents, is the social polarization in Armenia, weakness of the "middle class" as the social base for developed civil society, in its wider sense. That is why, there is no sufficient internal demand for active participation of the civil society in decision making.

Some of the respondents of in-depth interviews, as well as all focus group discussions noted the important role of the international community and international cooperation of Armenia in promoting the dialogue. In particular, it was noted that there has been a positive shift since 2009 (when the EU initiative of "Eastern Partnership" was launched); before the initiative the dialogue was mainly of a formal character, but recently its productivity increased (below this topic is presented more detailed). At the same time, conditionality of inclusion of the civil society in the reform process mainly by external factors (international programmes) raises serious concerns among the CS sector. "The government gets in touch with the civil society only when the promise of big money from the abroad is conditioned by the inclusion of the civil society", said one of the participants of the focus groups.

Summarizing the factors promoting dialogue between the authorities and civil society institutions, another participant of the discussions said that the dialogue will take place "if there are no political consequences for personal interests, if there is a requirement from international partners or when otherwise there is a threat of rebellion".

**BEFORE 2008** the possibility of rebellion was discussed only in the context of post-election protests, when the government is not inclined to concessions and dialogue as a rule. In recent years, however, there is increasingly more talk about protests initiated by informal civic movements. In particular, the respondents in this study often referred to protests against public transport fare increase, cumulative pension system, changes in the working conditions of the drivers, etc. In general, participants of the study representing non-governmental sector believe that rallies and street protests are undoubtedly effective. One of the respondents made the following comparison: "When 5000 people sign a letter to the government, it does not have the effect of 5000 people taking the





















streets". In other words, in the absence of effective institutionalized mechanisms of interaction between the authorities and the citizens, rallies are not only acceptable, but necessary. Rallies are more of an extreme measure but in Armenia, as part of the respondents believe, most of the other measures are exhausted or no longer trustworthy. Notably, even the proponents of street protests realize the associated risks, e.g. such forms of civic participation, as a rule, lack strategic vision and are susceptible to manipulative influences. Additionally, the authorities have an experience in suppressing such protests, including through brutal force of law enforcement bodies. At the same time, representatives of government structures acknowledge the right of citizens to protest and the fact that sometimes the rallies contribute to certain results, nevertheless the attitudes to those actions are ambiguous. According to some of them, if the rallies are political, they normally do not seek to address certain issues or reforms, but are rather aimed at ousting or weakening the current government. If the initiatives are exclusively civil, they can contribute to achieving immediate results, however in cases where consistent action is required to find the best solutions, they bring little to no results. More precisely, the above mentioned protest actions against increase of public transport fare, implementation of cumulative pension system, changes in the working conditions of taxi drivers stopped some processes causing public discontent but did not contribute to necessary reforms in the relevant sectors.

Participants of the study divided in their opinions whether the street protests taking the form of conflict can be considered a dialogue. The respondents answered this question both affirmatively (in any case protest is a way to deliver the position of certain sectors of the society to decision makers) and negatively (protest does not contribute to conscious, mutually acceptable solution). At the same time, most of the respondents agree that concessions achieved through pressure not always yield the best solutions.

Actions like flesh mobs were assessed quite positively. They are not necessarily confrontational but can be quite effective due to creative approaches. Given that strong social ties within the Armenian society, the importance of factors such as self-esteem, reputation in the community, play a great role here, these aspects can be utilized in the design of the flash mobs, making them a promising method of dialogue.





















Majority of the respondents also agree that street protests became so widespread, because civilized and legitimate forms of participation in policymaking commonly employed in democratic society, i.e. elections, representative government structures, referendums, are mostly discredited in Armenia.

ACCORDING TO THE PARTICIPANTS OF THE STUDY, referendum is the most important tool of immediate influence on exercise of power. Amendments to legislation of local referendums and the recent steps taken in that regard give some hope that this tool will be employed. Nevertheless, serious problems remain unaddressed. The trust of citizens in this instrument of expression of will is low; unlike elections, the referendum campaigns are not regulated. 25% of turnout threshold is not enough to make conclusions about public opinion. Respondents stressed the importance of implementing electronic voting system and introduction of mechanisms that will allow to conduct referendums initiated not only by the government but also by citizens.

According to the respondents, National Assembly (parliament) of Armenia does not fulfill one of its functions, which is serving as a communication channel between the MPs and the public. Some participants shared their observation that even when MPs do meet with voters, the latter communicate requests of purely material nature. Substantial policy discussion pertaining this or that sphere almost never takes place between the MPs and the voters, especially given that, according to respondents, only a few MPs have the willingness and the competence to discuss such issues with their electorate.

One of the participants made an interesting observation that "It might sound strange but when a Republican<sup>2</sup> says something it will not be as impressive for the upper circles of the government as when the same idea is expressed by someone like Nikol Pashinyan<sup>3</sup>..."

This statement implies that there are certain opportunities for those MPs who are ready to use the parliamentary platform to raise issues of concern for the



















<sup>&</sup>lt;sup>2</sup>Republican Party of Armenia (RPA) -ruling party of the country

<sup>&</sup>lt;sup>3</sup>Opposition MP, Board member of "Civic Contract" part



society and who do not avoid dialogue with the public, thereby trying to make the legislative body an important instrument for the development of policy dialogue/consultation. However, as it was already mentioned, very few MPs do that. According to some of the participants, MPs should meet with their voters at least twice a month. The latter does not take place, however. There are regions where the voters don't even know the name of their MP. A number of respondents voiced a common belief that MPs and many voters are completely "paid off" to one another already during the elections, as the MPs give out so called "electoral bribes" (in average 5000 AMD) and the voters take them in exchange to their vote. Thereafter, none of the deputies has any obligations to the people.

One of the forms of dialogue increasing the quality of parliamentary work, are hearings with participation of civil society experts. As noted by one of the respondents, "participation of competent NGOs in parliamentary hearings is quite effective". However, CS participation is not always ensured. For example, representation of CSOs interested in enhancement of EU-Armenia cooperation in the parliamentary hearings preceding the Riga summit of Eastern Partnership<sup>4</sup> was quite limited.

Another important form of CS participation in the reform process is its involvement in monitoring of reform implementation. Whenever the monitoring does not turn into imitation, the positive effect is obvious. As positive examples of this process, the participants mentioned the activities of the monitoring group of penitentiary institutions under the Ministry of Justice. This precedent deserves attention, since government was directly involved in the formation of the group, yet the CS representatives involved in the group were given ample opportunity to act independently.

**AS SPECIFIC AREAS** where policy dialogue between the CS and the authorities was in place, respondents more frequently mentioned freedom of speech and information, Open Governance Partnership, local self-governance, legislation on NGOs, rights of people with disabilities. It was noted that there is certain open-

<sup>4</sup>Eastern Partnership Summit in Riga took place on May 21-22, 2015





















ness on behalf of the authorities to cooperate in these areas and NGOs dealing with these issues are sufficiently competent. At the same time, it was stressed that it is not so much the willingness of the parties to discuss the problems that matters, but rather achievement of practical results. There is no point in speaking about dialogue, if there are no results. In particular, the above mentioned Open Governance Partnership in spite of involvement of competent CS representatives had very limited practical results in Armenia. Whereas, cooperation of "Unison" NGO with Yerevan municipality and Ministry of Territorial Administration and Emergency Situations contributed to employment of 30 persons with disabilities and more ramps in Yerevan.

Several respondents are impressed with non-formal civic initiatives, which achieved results not due to openness of the government but through protest actions and pressure. This primarily applies to spheres such as urban planning, environmental protection and protection of monuments. Even in issues such as recovery of salary arrears to "Nairit" plant employees or the pension reform, where the institutional party of dialogue with the government (primarily labor unions) should have had a say, certain steps by the government to meet the interests of citizens where taken not due to actions of the unions but rather after street rallies.

Representatives of government agencies taking part in the study acknowledged the need for dialogue in all sectors without exception but, at the same time, referred to deficit of competence among CS organizations in a number of issues which, in their opinion, was the reason of ineffective dialogue. In the areas where there are reputable, principled and knowledgeable NGOs, the chances of dialogue are better.

More specifically, participants mentioned incompatibility of the activeness and desire of NGOs to participate in formation of national security policy with the level of their awareness and knowledge of specifics of relevant issues. Meanwhile, the latter can be due to excessive secrecy, making the information on the respective issues unavailable for CS representatives and independent experts.

For their part, CS representatives brought examples when the high level of their competence little contributed to constructive dialogue. This primarily refers to





















environmental issues, where results, if obtained, are only due to protests and other forms of pressure on central and local government.

**ONE OF THE OBJECTIVES OF THE STUDY** was to find out the opinion of the respondents as to what extent the RA legislation encourages policy dialogue. Most of them believe that there is no need for special legislation in this field; effective legislation on NGOs, referendums, local self-governance, etc. creating conditions for participation of non-governmental sector in decision making would suffice. Additionally, there are existing formats in the framework of international cooperation with Armenia which entail dialogue between the government and the civil society.

However, as the participants of the study stressed, citizens, including CSO representatives, are not sufficiently aware about laws and international obligations of RA, or otherwise not always know how to use their rights. More specifically, although legislation on legal acts provides for participation of society in policy making, usually this takes a form of imitation.

Armenia signed European charter on "Participation in local self-governance" which provides opportunity to community members to discuss any issue in the representative body of the local self-governance - council of elders, even on the basis of signatures of 1-2% of the community. Lowest age threshold to sign the petition is 16. However, the respondents were not aware of any precedent of using this opportunity in any of the communities. And the main reason for it is the lack of awareness.

Study participants suggested only one legal act which would be advisable to adopt in Armenia, i.e. Law on the Public Council. In the absence of such, as noted by one of the respondents, it appears that this useful body is perceived by many as a mere pocket council of the president. Although this was far from being widely shared opinion.

In general, the question of public councils caused the most contradictory attitudes among the respondents. Representatives of the authorities assessed their role and activities as mostly positive. Members of these councils involved in the





















study were unequivocally positive about them. Opposition politicians were mostly sharply critical about public councils. CS representatives who rejected involvement in those councils based on their principles or due to other reasons perceive the mere existence of such councils in their current form as undeniably negative. (Some exceptions in this regard were their attitude towards the public councils under the Ministry of Defense, and - to a lesser extent - the Ministry of Justice.) Intellectuals and journalists, who participated in the study, assessed the public council under the RA President, mainly as a purely fictitious body. As for sector-specific councils, they expressed different opinions, noting different degrees of openness and different work styles, and pointed out, as mentioned above, the public council under the Ministry of Defense as a positive example.

One of the respondents made the following observation about the work of public councils: "Unfortunately these councils often function in the logic of 'mustard after dinner'. Issues of public importance are shaped, develop and reach climax outside of them, and public councils merely refer to them occasionally".

Another respondent compared the role of public councils with Public Television of Armenia, meaning that they are departmental bodies, not public, whether "public in their form but governmental in their content".

Another common opinion is that "Public councils are designed to deliver the public opinion to authorities, but instead they simply legitimize decisions of the government"; "their efficiency equals zero, although members of those councils enjoy certain preferences. 20 members of the public council under the RA Police, for example, feel more protected compared with other citizens".

The following opinion, voiced by one of the participants, contradicts the above mentioned beliefs: "For example, there are no taboos in the Public Council under the RA President. Discussions with the head of the state are usually heated, yet appropriate. Even if this channel of dialogue is not fully established yet, it is on its way of establishment".

**SPEAKING OF INSTRUMENTS OF POLICY DIALOGUE**, respondents allocated a great role to media. There are opinions that imposition of reforms by the civil





















society is impossible without media. At the same time there was a view that "there are enough cases when media acts as a provocateur putting sensations and stereotyped thinking before consistency in finding and covering the truth".

Below are the most common and to an extent conflicting opinions about media, articulated in the framework of this study:

- a. Armenian media are focused on their own survival, thus we should not have great expectations from them;
- b. Armenian media are free and report about everything;
- c. Armenian journalists, as a rule, are not competent;
- d. Even if media cover the non-governmental sector, it's only because in times of political stagnation NGO representatives become important newsmakers;
- e. The premise of involvement in grant projects prompts journalists to cover the activities of the civil society;
- f. Media cover the activities of CS representatives, but mostly "not problematic" ones, because of being politically dependent (on-line media are, to some extent, an exception in this regard);

The results of media monitoring carried out in the framework of this study, confirmed some of the above mentioned views about the Armenian media environment and rejected the others.

11.2% of all studied media materials on topical issues of March 2015 referred to representatives of civil society in one way or another. For online media, the figure is 11.1% and for television - 11.4%. Lragir.am most frequently referred to civil society - 14.8%, followed by TV channels "Armenia" - 13.8%, "Yerkir Media" - 12.6% and the online version of "Aravot" daily - 11.9%. The figure is less than 10% only for Public Television of Armenia (9.4%) and web portal News.am - 8.8% (the lowest percentage among all media monitored). Interest of media to





















cooperate with international organizations (particularly, Lragir.am, "Yerkir Media", "Aravot" almost permanently produce part of their content with the support of grants), characteristic for the "top four", is another important factor. Presence of civil society institutions in media materials on the most discussed topic of the monitoring period (centennial of the Armenian Genocide of 1915) was observed in 8.4% of the studied materials. For "Armenia" TV the figure is 11.0%, Lragir.am - 10.3%, "Aravot" - slightly above 10%. The most accentuated presence of civil society was in materials (100%) about legislation on NGOs. The fewest mentions of CS institutions were found in materials regarding the issue of wage arrears of "Nairit" plant employees (2.5%), and initiative to change tax policy in Armenia (2.6%). This confirms the above stated observation about the insignificant role of Armenian labor unions, which are, by definition, the principal institution protecting the rights of employees in the public life of the country. Media coverage reflects this aspect.

Quite a high percentage of referrals to CS representatives were observed in the context of issues of European /Eurasian integration of Armenia (12.2%). "Yerkir Media" TV was interested in the attitudes of the civil society towards this issue more than any other media (24.8%) - significantly more frequent than other monitored media whose corresponding figures are twice as low.

CS institutions were predominantly mentioned in neutral context (in 746 cases out of 751), the other 5 times (four times in "Aravot") references were positive, and never with a negative connotation.

However, references to civil society and materials about dialogue in general, were few. In fact, coverage of topics of social and political significance was rare. Each of the 6 media referred to the six selected topics in average 10 times a day (in case of TVs, hours of monitored programs per day), wherein more than half of these referrals were registered in materials about centennial of the Armenian Genocide. I.e. each of the other five topics was covered less than once per day by each of the monitored media. Representatives of government and civil society talked about the dialogue almost with the same frequency. Online media referred to civil society institutions and the topic of dialogue significantly more often than TV channels. The obvious leader of civil society and policy dialogue





















coverage is "Aravot" daily - it authored more than third of referrals out of the six media monitored in this study. "Aravot" and News.am published more than half of all the referrals to the six selected topics of social/political significance. It is worth mentioning, though, that the intensity of information flow of News.am significantly exceeds all other monitored media, which is why it slightly outstrips "Aravot" by the number of referrals to the six selected topics. Therein, only one topic (Armenian Genocide) made for 62% of the total number of referrals of News.am, while "Aravot" referrals to that topic are less than 50%.

In general, results of the monitoring and discussions of the topic with the respondents suggest three main conclusions: 1) topical social-political issues of the country are not a priority of media coverage. Consequently, the involvement of civil society in the policy dialogue is not getting enough coverage; 2) CS representatives, however, have access to media, and from time to time can speak out on their concerns. To an extent, this is a result of its openness as opposed to passive behavior in the public sphere of the authorities and politicians in general.

LACK OF ACCOUNTABILITY and transparent governance on the part of authorities is also translated into the information policy. On one hand, the requirement to hold regular meetings of government bodies to inform journalists and the society about the work of a certain period; websites mandatory for ministries and state agencies were launched. On the other hand, even government representatives taking part in this study expressed dissatisfaction with functioning of those communication channels. Reaction to criticism is also unsatisfactory. In particular, even the report of the RA Control Chamber which revealed numerous violations in government agencies had no impact.

"There are no elections, as such, for the officials to be accountable to their voters", noted one of the respondents, summarizing the topic of accountability.

THE SUBJECT OF NATIONAL MENTALITY as a factor having a significant impact (mainly negative) on policy dialogue between the government and the civil society has been intensively discussed in Armenia for a long time. As noted by the participants of the study, prevailing group interests and intercommunity links impeding transparent and inclusive public policy are largely caused by this





















factor. At the same time, several respondents believe that closed society is not national but rather Soviet legacy. They see the problem not in the mentality but in the lack of culture of public participation.

According to one of the participants, "the government has been cultivating our national peculiarities deliberately, maliciously and tediously for a long time. This keeps the average citizen in a moderate state of obscurity, which allows the government and the opposition to manipulate the conscious of their compatriots very confidently. Once national stereotypes are destroyed, there will be opportunities for a more rational management of society and the state as a whole".

Call it mentality or social peculiarities, study participants noted some of the characteristics inherent in the relationship between government and citizens in Armenia:

- "We do not respect the government, but want to get something out of it".
- "Law enforcement, national security structures enjoy an exclusive right of secrecy in all their activities, and laws do not apply to them".
- "National stereotypes are obstacles for civil society, policy dialogue and innovation in general".
- "Most of Armenians are willing to express opinions in private, narrow circles, however in open public space they avoid expressing their views, believing they might be used against them. Lustration did not take place in Armenia, and descendants of former leaders continue to rule, by large. We consider our passive behavior traditional and label it 'ethnic' which is, however, groundless".
- "National competitiveness of Armenians is based on their ability to adapt, in its positive and negative meanings. Our people adapt to unfamiliar conditions quite quickly, which is a major competitive advantage. Existence of the Diaspora is a proof itself. In our native country we adjust ourselves to injustice, social relations which do not entail progress, reform, fight for our rights".





















MANY PARTICIPANTS associate perspective of effective dialogue with influences from external political environment. In the course of negotiations around Association Agreement between EU and Armenia, involvement of the civil society was becoming more real. In the absence of this process, it is difficult to expect any initiative of dialogue from RA authorities. In the framework of the Eastern Partnership the dialogue of cooperation is still a requirement, however, the current uncertainty in EU-Armenia relations holds back the country from the agenda of modernization. As one of the participants said "If you ride in a cart, oil prices will not affect you".

On the other hand, according to an opinion expressed at one of the discussions, the pressure by donors and the international community does not always endorse the reform process. There are cases when revisions of legislation and strategies happen more often than they need to, and the society does not see the results of their implementation.

**NEVERTHELESS**, certain change of the integration course of the country in 2013 should not disappoint those who seek dialogue: "We should cooperate with the government no matter what", finds one of the respondents, "For example, we used to make documents on cultural heritage based on European standards. After joining the EEU we started to study the relevant legislation of Russia, which turned out to be more progressive in this regard. Thus, we adjusted the existing document with Russian norms without losses".

This kind of optimism is not shared by non-formal civic activists. According to then, 2015 is different from 2013. They believe that civil society was developing starting from 2009-2010. First of all, it was due to the policy of Eastern Partnership, as well as the rise of civic initiatives. Authorities were obliged to agree to dialogue, even if it was imitational. Things changed when RA authorities allied themselves to EEU; there were no longer opportunities of cooperation for the CS sector, and the work of CSOs was made purely artificial. In 2013 civic initiatives had larger influence and scope, as opposed to new times.

According to several respondents, decline of civic activism is partly due to tough attitude of law enforcement bodies to street protests. At the same time, there





















was an opinion that the pressure by law enforcement bodies can silence the voice only of those people who are wealthy enough to ignore social problems for the sake of their riches. As the factor of social security is absent in Armenia, the society can be suppressed only temporally.

As a positive circumstance, respondents mention the fact that "official Yerevan retains relations with the institutions of the European Union, the Council of Europe in the field of human rights and freedoms, despite joining the EEU. In Russia, as we know, there is an effort to limit foreign funding of NGOs by registering them as 'foreign agents.' Armenia continues relatively soft policy towards NGOs and will not go for confrontation with western organizations which fund the civil society, especially since the Armenian authorities themselves rely on financial support from the West." The described situation, allows building on the experience of policy dialogue of developed countries. At the same time, several participants of the study do not agree with the argument that the Armenian society needs time to develop the culture of transparent public policy: "It is high time to abandon the image of a child; in 20 years other countries achieved everything".

Many respondents recalled the Swiss practice of referendums and mechanism of dialogue, arguing for implementation of those practices in Armenia, although there were also opinions that Armenia does not possess resources for regular referendums.

Even the most progressive practice, as several participants noted, can be discredited when there is severe deficit of trust towards the government. The authorities, in turn, perceive the independent civil society, as a potential threat to themselves. Elimination of these factors requires concentration of effort in order to have effective policy dialogue.





















# APPENDIX 1. LIST OF PARTICIPANTS OF THE INTERVIEWS

- 1. Suren Krmoyan, RA Deputy-Minister of Justice
- 2. Anahit Yesayan, Press Secretary of the RA Minister of Urban Development
- 3. Samvel Farmanyan, Member of the RA National Assembly from the Republican Party of Armenia
- 4. Margarit Yesayan, Member of the RA National Assembly from the Republican Party of Armenia
- 5. Ara Saghatelyan, Director of the "RA President's Administration Public Relations and Information Center" SNCO
- 6. Aghvan Vardanyan, Member of the RA National Assembly, Secretary of the faction of the Armenian Revolutionary Federation
- 7. Stepan Margaryan, Member of the RA National Assembly from "Prosperous Armenia" party, head of the Standing Committee on Territorial Management and Local Self-Governance
- 8. Anush Sedrakyan, Deputy President of the "Free Democrats" party
- 9. Daniel Ioannesyan, Project Coordinator of "Informed Citizen" NGO
- 10. Gevorg Ter-Gabrielyan, Executive Director of Eurasia Partnership Foundation
- 11. Grigory Grigoryants, Child Protection Advocacy Manager at World Vision Armenia
- 12. Armen Alaverdyan, Head of "Unison" NGO
- 13. Sona Ayvazyan, Deputy Director of "Transparency International" Anticorruption Center in Armenia



















- 14. Aram Safaryan, Political scientiist, head of "Integration and Development" NGO
- 15. Gegham Baghdasaryan, Chief Editor of "Analitikon" journal
- 16. Aram Abrahamyan, Chief Editor of "Aravot" daily
- 17. Hranush Kharatyan, ethnographer, PhD in history
- 18. Gevorg Poghosyan, Academician, Director of the Institute of Philosophy, Sociology and Law of the RA National Academy of Science
- 19. Hovik Musayelyan, Director of the "Synopsis Armenia" CJSC
- 20. Ruben Babayan, Art Director of the Yerevan State Puppet Theatre

# APPENDIX 2. LIST OF THE PARTICIPANTS OF FOCUS GROUP DISCUSSIONS

# Focus Group Discussion 1. Sector-specific NGO representatives

- 1. Ashot Melikyan, Committee to Protect Freedom of Expression
- 2. Artak Kirakosyan, Civil Society Institute
- 3. Sargis Sedrakyan, "Farmers Movement" NGO
- 4. Aram Gabrielyan, "Khazer" ecological-cultural NGO
- 5. Gayane Poghosyan, Foundation for Development of Small and Medium Business
- 6. Sona Darbinyan, "European Friends of Armenia" NGO





















# Focus Group Discussion 2. Representatives of public councils under state bodies, intellectual circles and media

- 1. Varuzhan Sedrakyan, HRD Expert Council of the National Mechanism to Prevent Violence, Childrens' Association of Armenia
- 2. Liana Doydoyan, Member of a Working group of the Open Governance Partnership adjacent to the administration of the RA Government, Freedom of Information Center
- 3. Haykuhi Harutyunyan, Public Council under the MoJ, "Protection of Rights without Borders" NGO
- 4. Zhanna Aleksanyan, head of "Journalists for Human Rights" NGO, journalist
- 5. Gegham Vardanyan, Editor of Media.am website of the Media Initiatives Center
- 6. Gegham Manukyan, Director of political-social programs of "Yerkir Media" TV company

# Focus Group Discussion 3. Representatives of NGO networks, alliances

- 1. Lilit Chitchyan, Armenian Civil Society Partnership Network, OXFAM-Armenia
- 2. Hasmik Aslanyan, Civic Cooperation Network for RA Strategic Programs, "Shogher" NGO
- 3. Edite Soghomonyan, Assistant of the National Coordinator of Erasmus+ Programme in Armenia, Armenian Lifelong Learning League
- 4. Elen Harutyunyan, Child Protection Network, ARF "Children Support Center" Foundation
- 5. Tamar Abrahamyan, Public Network, "Araza" NGO
- 6. Naira Arakelyan, Anticorruption Centers National Network, Armavir Development Center





















# Focus Group Discussion 4. Members of the EaP Civil Society Forum Armenian National Platform

- 1. Mikayel Hovhannisyan, National Facilitator of the EaP CSF Armenian National Platform, Program Manager at Eurasia Partnership Foundation
- 2. Karen Chilingaryan, Coordinator of the ANP Working Group 2, head of "Consumers' Consulting Center" NGO
- 3. Heriknaz Harutyunyan, Director of the Secretariat of the EaP CSF Armenian National Platform
- 4. Inga Zarafyan, Coordinator of the ANP Working Group 3, President of "Ecolur" NGO
- 5. Temik Khalapyan, Coordinator of the ANP Working Group 4, President of "Trtu" NGO
- 6. Lilit Hayryan, Communication officer of the Secretariat of the EaP CSF Armenian National Platform

# Focus Group Discussion 5. Participants of non-formal initiatives, movements (The participants chose to be presented in their personal capacity)

- 1. Haykak Arshamyan
- 2. Sarhat Petrosyan
- 3. Gayane Arustamyan
- 4. Zara Hovhannisyan
- 5. Suren Saghatelyan
- 6. Anna Shahnazaryan





















# **APPENDIX 3. TABLES OF MEDIA MONITORING**

# COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

First Channel of the Public Television of Armenia (h1), "Armenia" TV Channel, "Yerkir Media" TV Channel, Aravot.am, Lragir.am, News.am

Content categories						Total (in units)			
Total number of the studie	d materials					12021			
	Number of refere	nces tp			Charact	ter of the references to t	he civil society		
Materials containing references to civil society	the civil society representatives		Positive		Negative	Neu	tral		
representatives	751			5		0	74	6	
Subject of the materia	ls on policy dialog	jue	Numb	er of	Presence of the civil society representatives in the materials				
between the government and the civil society			refere to the s		Yes		No		
<ol> <li>Events dedicated to dedicated to deduce the content of 1915 Ar</li> </ol>	1098		92		1006				
<ol> <li>European integration relations</li> </ol>	rmenia	333		44		289			
<ol> <li>Eurasian integration of</li> </ol>	of Armenia		37	4		42	332		
<ol> <li>Initiative to change the organizations</li> </ol>	e law on civil soci	ety	3		3		0		
<ol><li>Initiative to amend the</li></ol>	e tax policy in Arm	nenia	87	87		23	64		
<ol><li>The issue of payment employees of "Nairit"</li></ol>		to the	51	1	13		38		
	•	Total	194	46		217	1729		
Materials on the policy	Total number					on in the materials on th			
dialogue between the government and the civil society of Armenia	of materials on the policy dialogue	Journ	nalists		entatives authorities	Representatives of the civil society	Representative of international, donor organizations, diplomatic missions	Other	
	150	1	2	1	119	120	6	13	
Total	150	1	2	1	119 120		6	13	





















# **COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT** AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

# First Channel of the Public Television of Armenia (h1), "Armenia" TV Channel, "Yerkir Media" TV Channel

Con	tent categories						Total (in units)				
Tota	al number of the studie	d materials		2214							
	adala a antalala a	Number of refere	nces to			Charac	ter of the references to t	he civil society			
refe	erials containing rences to	the civil society representatives			Positive		Negative	Ne	eutral		
civil society representatives		208			1		0	2	207		
	Subject of the materia	ls on policy dialog	jue	Numb	er of	Pre	sence of the civil societ	y representatives in the	materials		
between the government and the civil society			ociety	refere			Yes	No	)		
Events dedicated to commemoration of the centennial of 1915 Armenian Genocide				38	4		32	352			
<ol> <li>European integration of Armenia, EU-Armenia relations</li> </ol>				66		9		57	,		
3.	Eurasian integration	of Armenia		79	)		12	67	•		
4.	Initiative to change the organizations	e law on civil soci	ety	2		2		0			
5.	Initiative to amend the	e tax policy in Am	nenia	30		10		20			
6.	The issue of payment employees of "Nairit"		to the	10	)		0	10			
			Total	57	1		65	500	6		
	erials on the policy	Total number					on in the materials on th				
dialogue between the government and the civil society of Armenia		of materials on the policy dialogue	Journ	nalists		entatives authorities	Representative of the civil society	Representatives of international, donor organizations, diplomatic missions	Other		
		64		3	54		57	4	5		
	Total	64	I,	3		54	57	4	5		





















# COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

# First Channel of the Public Television of Armenia (h1)

Co	ntent categories						Total (in units)	·		
Tot	tal number of the studie	d materials					917			
	todala contalala a	Number of refere				Charact	er of the references to t	the civil society		
refe	terials containing erences to	to the civil societ representatives	У		Positive		Negative	N	eutral	
civil society representatives		64	64		0		0		64	
	Subject of the materia			Numb		Pres	sence of the civil societ	y representatives in the	materials	
between the government and the civil society			ociety	refere to the s			Yes	N	0	
Events dedicated to commemoration of the centennial of 1915 Armenian Genocide				202		15	187			
<ol> <li>European integration of Armenia, EU-Armenia relations</li> </ol>				30			3	2	7	
3.	Eurasian integration	of Armenia		2	2		3	11	9	
4.	Initiative to change the organizations	ne law on civil soci	ety	1		1		0		
5.	Initiative to amend th	e tax policy in Am	nenia	9		3		6		
6.	The issue of paymen employees of "Nairit"		to the	3			0	3		
	• • •		Total	26	7		25	24	12	
Materials on the policy dialogue between the government and the civil society of Armenia  Total number of materials on the policy dialogue			nalists			on in the materials on the Representatives of the civil society	e policy dialogue Representatives of international, donor organizations, diplomatic missions	Other		
		15		1		14	13	1	1	
	Total	15		1		14	13	1	1	





















# **COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT** AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

# "Armenia" TV Channel

Co	ntent categories						Total (in units)				
Tot	al number of the studie	d materials		650							
	tariala containing	Number of refere				Character of the references to the civil society					
Materials containing references to civil society representatives 79		ty		Positive		Negative	Ne	Neutral			
		79			1		0	7	78		
	Subject of the materia	als on policy dialog	gue	Numb	er of	Pre	sence of the civil societ	y representatives in the r	materials		
between the government and the civil society			ociety	refere to the s			Yes	No			
1.	Events dedicated to of centennial of 1915 Ar		82		9		73				
2.	European integration relations	Armenia	24		3		21				
3.	Eurasian integration	of Armenia		2	7		2	25			
4.	Initiative to change the organizations	ne law on civil soci	iety	1		1		0			
5.	Initiative to amend th	e tax policy in Am	nenia	9		5		4			
6.	The issue of paymen employees of "Nairit"		to the	2		0		2			
			Total	14	5		20	125	;		
	terials on the policy	Total number					on in the materials on th				
gov	dialogue between the povernment and the civil the policy dialogue		Journ	nalists		entatives uthorities	Representatives of the civil society	Representatives of international, donor organizations, diplomatic missions	Other		
		24		1		19	21	2	3		
	Total	24		1		19	21	2	3		





















# **COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT** AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

# "Yerkir Media" TV Channel

Co	ntent categories						Total (in units)				
Tot	tal number of the studie	d materials					647				
	teriale containing	Number of refere				Charact	Character of the references to the civil society				
Materials containing to the civil society references to representatives		у		Positive		Negative	Ne	Neutral			
	epresentatives 65				0		0		65		
	Subject of the materia			Numb		Pres	sence of the civil societ	y representatives in the	materials		
between the government and the civil society			ociety	refere to the s			Yes	No	•		
1.	Events dedicated to centennial of 1915 A		100		8		92				
<ol> <li>European integration of Armenia, EU-Armenia relations</li> </ol>				12		3		9			
3.	Eurasian integration	of Armenia		30	)		7	23	}		
4.	Initiative to change the organizations	ne law on civil soci	ety	0			0	0			
5.	Initiative to amend th	e tax policy in Am	nenia	12		2		10			
6.	The issue of paymen employees of "Nairit"		to the	5		0		5			
			Total	15	9		20	13:	9		
dialogue between the government and the civil the police		Total number of materials on the policy dialogue	Journ	alists	Sources of informatio Representatives of the authorities		on in the materials on the Representatives of the civil society	e policy dialogue Representatives of international, donor organizations, diplomatic missions	Other		
		25		1		21	23	1	1		
	Total	25		1		21	23	1	1		





















# **COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT** AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

# Aravot.am, Lragir.am, News.am

Co	ntent categories						Total (in units)					
To	tal number of the studie	d materials			9807							
	terials containing	Number of refere				Character of the references to the civil society						
ref	erences to	to the civil societ representatives	ty		Positive		Negative	N	eutral			
	il society presentatives	543			4		0		539			
	Subject of the materia	als on policy dialog	gue	Numb	er of	Pre	sence of the civil societ	representatives in the	materials			
	between the government and the civil society			refere to the s			Yes	No	)			
Events dedicated to commemoration of the centennial of 1915 Armenian Genocide				714		60		654				
<ol> <li>European integration of Armenia, EU-Armenia relations</li> </ol>				267		35		23	2			
3.	Eurasian integration	of Armenia		29	5		30	26	5			
4.	Initiative to change the organizations	ne law on civil soc	iety	1		1		0				
5.	Initiative to amend th	e tax policy in Am	nenia	57		13		44				
6.	The issue of payment employees of "Nairit"		to the	4	1	13		28				
			Total	13			152		1223			
	terials on the policy	Total number					on in the materials on th					
go	dialogue between the government and the civil society of Armenia of materials on the policy dialogue		Journ	Journalists		entatives uthorities	Representatives of the civil society	Representatives of international, donor organizations, diplomatic missions	Other			
		86		9		65	63	2	8			
	Total	86		9		65	63	2	8			





















# **COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT** AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

### Aravot.am

Co	ntent categories						Total (in units)				
Tot	tal number of the studie	d materials		2753							
	terials containing	Number of refere				Character of the references to the civil society					
refe	Materials containing references to civil society representatives 271		У		Positive		Negative	Ne	eutral		
					4		0		267		
	Subject of the materia			Numb		Pre	sence of the civil societ	y representatives in the	materials		
	between the government and the civil society			refere to the s			Yes	No	)		
1.	Events dedicated to centennial of 1915 A		269		27		242				
2.	European integration relations	Armenia	129		14		115				
3.	Eurasian integration	of Armenia		11	4		11	103	3		
4.	Initiative to change the organizations	ne law on civil soci	ety	1		1		0			
5.	Initiative to amend th	e tax policy in Am	nenia	19		7		12			
6.	The issue of paymen employees of "Nairit"		to the	14	4		5	9			
	• • •		Total	54	6		65	48	1		
	terials on the policy	Total number					on in the materials on th				
gov	dialogue between the government and the civil society of Armenia of materials on the policy dialogue		Journ	alists		entatives uthorities	Representatives of the civil society	Representatives of international, donor organizatiosn, diplomatic missions	Other		
		57	- (	1	-	44	45	1	4		
	Total	57		1		44	45	1	4		





















# **COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT** AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

# Lragir.am

Cor	ntent categories						Total (in units)				
Tot	al number of the studie	d materials			1356						
Mad	terials containing	Number of refere				Charact	er of the references to t	he civil society			
refe	erences to	to the civil societ representatives	У		Positive		Negative	N	eutral		
civil society representatives		96	0			0		96			
	Subject of the materia			Numb		Pres	sence of the civil societ	y representatives in the	materials		
between the government and the civil society			ociety	refere to the s		Yes		N	0		
1.	Events dedicated to centennial of 1915 A		97		10		87				
<ol> <li>European integration of Armenia, EU-Armenia relations</li> </ol>				56		11		4	5		
3.	Eurasian integration	of Armenia		93	3		12	8	1		
4.	Initiative to change the organizations	ne law on civil soci	ety	0		0		0	)		
5.	Initiative to amend th			12		1		11			
6.	The issue of paymen employees of "Nairit"		to the	11	1		4	7			
			Total	26	9		38	23	1		
dial gov	Materials on the policy dialogue between the government and the civil society of Armenia			nalists			on in the materials on the Representatives of the civil society	e policy dialogue Representatives of international, donor organizations, diplomatic missions	Other		
		11		2		7	7	0	3		
	Total	11		2		7	7	0	3		





















# **COVERAGE OF THE POLICY DIALOGUE BETWEEN THE GOVERNMENT** AND THE CIVIL SOCIETY BY THE ARMENIAN MEDIA

### News.am

Co	ntent categories						Total (in units)		
Tot	tal number of the studie	d materials					5698		
	terials containing	Number of refere				Charact	er of the references to t	he civil society	
refe	Materials containing to the civil society representatives				Positive		Negative	N	eutral
	presentatives	176			0	0			176
	Subject of the materia			Numb		Pres	sence of the civil societ	y representatives in the	materials
	between the government and the civil society			refere to the s		Yes		Ne	)
1.	Events dedicated to commemoration of the centennial of 1915 Armenian Genocide				348		23	325	
<ol> <li>European integration of Armenia, EU-Armenia relations</li> </ol>				82			10	72	2
3.	Eurasian integration	of Armenia		88	3		7	81	I
4.	Initiative to change the organizations	ne law on civil soci	ety	0		0		0	
5.	Initiative to amend th	e tax policy in Am	nenia	26		5		21	
6.	The issue of paymen employees of "Nairit"		to the	16	ŝ		4	12	
	• • •		Total	56	0		49	51	1
dia	Materials on the policy lialogue between the povernment and the civil lociety of Armenia Total number of materials on the policy dialogue			nalists			on in the materials on the Representatives of the civil society	e policy dialogue Representatives of international, donor organizations, diplomatic missions	Other
		18	-	8	14		11	1	1
	Total	18		6		14	11	1	1

















